

From: [County Ordinances](#)
To: [Ordinances](#); [County Ordinances](#)
Cc: [Heidi Kurppe](#); [Patricia Tapia](#)
Subject: RE: Hernando County Ordinance No. 2023-16 - Adopted on November 28, 2023
Date: Thursday, November 30, 2023 11:45:21 AM
Attachments: [Hernando20231129_Ordinance2023_16_Ack.pdf](#)

Good morning,

Please find the attached acknowledgment letter for Hernando County Ordinance No. 2023-16, which was filed in this office on November 29, 2023.

Best,

County Ordinances
Florida Administrative Code and Register
Room 701 The Capitol | Tallahassee, Florida

From: Ordinances <ord@hernandoclerk.org>
Sent: Wednesday, November 29, 2023 3:47 PM
To: County Ordinances <CountyOrdinances@dos.myflorida.com>
Cc: Heidi Kurppe <hkurppe@hernandoclerk.org>; Patricia Tapia <ptapia@hernandoclerk.org>
Subject: Hernando County Ordinance No. 2023-16 - Adopted on November 28, 2023

EMAIL RECEIVED FROM EXTERNAL SOURCE

The attachments/links in this message have been scanned by Proofpoint.

Sender Full Name:	Heidi Kurppe
Sender Phone number:	352-754-4970
County Name:	Hernando
Ordinance Number:	2023-16

Thank You,

Heidi Kurppe
Administrative Services | Administrative Services Supervisor
Office of Doug Chorvat Jr., Clerk of Circuit Court and Comptroller
Phone: (352)754-4201 | Email: hkurppe@hernandoclerk.org
20 N Main Street, Brooksville, FL 34601

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NOTICE:

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FLORIDA DEPARTMENT *of* STATE

RON DESANTIS
Governor

CORD BYRD
Secretary of State

November 30, 2023

Honorable Doug Chorvat, Jr.
Hernando County Clerk's Office
20 North Main Street, Rm. 362
Brooksville, Florida 34601

Attention: Heidi Kurppe

Dear Honorable Doug Chorvat Jr.,

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge receipt of your electronic copy of Hernando County Ordinance No. 2023-16, which was filed in this office on November 29, 2023.

Sincerely,

Anya Owens
Administrative Code and Register Director

ACO/wlh

ORDINANCE NO.: 2023-16

AN ORDINANCE ENACTING PROCEDURES FOR THE FLORIDA LAND USE AND ENVIRONMENTAL DISPUTE RESOLUTION ACT; PROVIDING FOR SEVERABILITY; PROVIDING FOR INCLUSION IN THE CODE; PROVIDING FOR THE REPEAL OF CONFLICTING PROVISIONS; AND PROVIDING FOR AN EFFECTIVE DATE.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF HERNANDO COUNTY:

Section 1. Enacting Procedures for the Florida Land Use and Environmental Dispute Resolution Act. A new Hernando County Code Chapter 23, Article 10, to be entitled “Procedures for Use in Conjunction with the Florida Land Use and Environmental Dispute Resolution Act,” is created to read as follows:

Procedures for Use in Conjunction with the Florida Land Use and Environmental Dispute Resolution Act

Section 23-300. Purpose and Intent

(1) These provisions establish procedures for the initiation, conduct and conclusion of a Special Magistrate proceeding under the Florida Land Use and Environmental Dispute Resolution Act (FLUEDRA), Fla. Stat. § 70.51, involving a development order or enforcement action by Hernando County. This proceeding is voluntary for the landowner.

(2) This is a nonadjudicatory settlement and expedited hearing procedure. A Special Magistrate may not impose a decision but is intended primarily to explore opportunities for compromise and to assist the parties in negotiation. Settlement

1 through the Special Magistrate process is intended to save time and money for
2 everyone.

3
4 (3) If a settlement is not reached, the Special Magistrate will conduct an
5 independent and impartial assessment of the dispute and prepare a non-binding
6 recommendation.

7
8 (4) The Special Magistrate proceeding is intended to be a speedy, inexpensive,
9 simple and solution-oriented method for settlement of land use and environmental
10 disputes.

11
12 **Section 23-301. Definitions**

13
14 The definitions provided for terms “development order,” “development permit,”
15 “special magistrate,” “owner,” “proposed use of the property,” “governmental
16 entity,” “land,” and “real property” in Fla. Stat. § 70.51(2), as they may be amended,
17 are incorporated herein. Unless given a different meaning in this article or the context
18 indicates to the contrary, words or phrases used in this article shall have the following
19 meaning:

20
21 (1) “Board” means the Board of County Commissioners of Hernando County,
22 Florida.

23
24 (2) “Commence” and “commencement” shall refer to the date on which an owner
25 formally instigates a non-judicial administrative appeal in full compliance with all
26 of the County’s requirements for doing so, including the submission of a complete
27 application and the payment of filing fees, if applicable.

28
29 (3) “County” means Hernando County, Florida.

30
31 (4) “Development” shall have the same meaning as provided for in Fla. Stat. §
32 380.04.

33
34 (5) “Enforcement Action” shall have the same meaning as is provided for the
35 phrase “action of a government entity” in in Fla. Stat. § 70.001(3)(d), as it may be
36 amended; provided, that “enforcement act” shall not encompass code enforcement
37 proceedings that are governed by Fla. Stat. Chapter 125 (County Government), Fla.
38 Stat. Chapter 162 (County or Municipal Code Enforcement), Hernando County Code,
39 Chapter 2, Article III (General Code Enforcement), or by Hernando County Code

1 Chapter 8 (Buildings and Building Regulations), as they may be amended. Final
2 orders that result from such code enforcement proceedings shall constitute
3 enforcement actions.

4
5 (6) “Initiate” and “Initiation” shall mean the filing of a request for relief with the
6 County pursuant to Fla. Stat. § 70.51(3) and Hernando County Code § 23-306, as
7 they may be amended.

8
9 (7) “Participant” means:

10
11 (a) A person holding title to land contiguous to the Owner’s property,
12 who has been accepted by the Special Magistrate as a participant in the proceeding;
13 or,

14
15 (b) A substantially affected person who submitted oral or written
16 testimony, sworn or unsworn, of a substantive nature which stated with particularity
17 support for or objections to the development order or enforcement action in a prior
18 proceeding, including a public hearing, and who has been accepted by the Special
19 Magistrate as a participant in the proceeding.

20
21 (8) “Party” or “Parties” shall include the owner, the County, and any other
22 governmental entity to which the Special Magistrate grants party status pursuant to
23 Fla. Stat. § 70.51(11), as it may be amended. A participant is not a party.

24
25 (9) “Person” shall have the same meaning as provided for in Fla. Stat. § 1.01(3),
26 as it may be amended.

27
28 (10) “Proposed use of the property” means the proposal filed by the owner to
29 develop or otherwise use the owner’s land.

30
31 (11) “Special Magistrate Proceeding” means any combination of facilitation
32 sessions or formal or informal hearings, of a public nature, authorized under Fla. Stat.
33 § 70.51 and this Article, as they may be amended.

1 **Section 23-302. Time Requirements and Furnishing Copies**

2
3 (1) Unless the parties agree in writing to extend the time for performing any act
4 under these guidelines, including the overall 165-day time period, a Special
5 Magistrate proceeding may not continue longer than 165 days from the date the
6 owner files the request for relief.

7
8 (2) Any copy which must be furnished to the Special Magistrate, a party or a
9 participant may be sent by regular mail, email, or by hand delivery to the recipient's
10 last known address. The burden of proving a copy has been furnished is on the person
11 responsible for furnishing it.

12
13 (3) Except for an owner's request for relief, any document which must be
14 submitted, or any copy which must be furnished, may be submitted or furnished by
15 email. Emailed documents will be deemed submitted or furnished on the date
16 transmitted as shown on the recipient's copy, if the copy is complete. The document
17 shall include a certificate of service.

18
19 (4) Filing means that the signed original must be received by the office that is to
20 receive the document by the date specified. Any document received after 5:00 p.m.
21 will be deemed filed as of 8:00 a.m. the next regular business day.

22
23 **Section 23-303. Exhaustion of Administrative Remedies, Proceedings, and**
24 **Appeals**

25
26 (1) Prior to filing a formal request for relief under these procedures, the owner
27 must exhaust all non-judicial administrative appeals and proceedings; including, but
28 not limited to, applications and appeals that are governed by Hernando County Code
29 Chapter 3 (Airports and Aviation), Chapter 8 (Buildings and Building Regulations),
30 Chapter 10 (Community Appearance), Chapter 13 (Floodplain Administration),
31 Chapter 18, Article II (Pain Management Clinic Registration), Chapter 18, Article III
32 (Sexually Oriented Businesses), Chapter 19 (Mining), Chapter 23 (Planning),
33 Chapter 25.5 (Signs), Chapter 26 (Subdivision Regulations), Chapter 28 (Utilities),
34 Appendix "A" (Zoning), or any and all other quasi-judicial processes that are
35 authorized by the Hernando County Code.

36
37 (2) Once non-judicial local administrative appeals are exhausted and the
38 development order or enforcement action is final, or within 4 months after issuance
39 of the development order or notice of the enforcement action if the owner has

1 pursued local administrative appeals even if the appeals have not been concluded, the
2 owner may initiate a proceeding under this Article.

3
4 (3) The filing of a valid, non-judicial administrative appeal will toll the time for
5 filing a request for relief.

6
7 **Section 23-304. Administrative Appeals and Judicial Review**

8
9 (1) A petition by the owner for judicial review of the development order or
10 enforcement action or a formal administrative hearing pursuant to Fla. Stat. § 120.57,
11 if applicable, will waive all rights to a Special Magistrate proceeding.

12
13 (2) Invoking the procedures for a Special Magistrate proceeding is not a
14 pre-condition for judicial review of the development order or enforcement action or
15 a formal administrative hearing pursuant to Fla. Stat. § 120.57, if applicable.

16
17 **Section 23-305. Pre-Initiation Meeting**

18
19 (1) Prior to filing a request for relief, an owner may request in writing an
20 informal meeting with the County Attorney and the County Administrator, or
21 designees thereof, to ascertain whether the issues relating to a development order or
22 enforcement action would be appropriate for a Special Magistrate proceeding or other
23 form of alternative dispute resolution. The County Attorney and the County
24 Administrator will convene such a meeting promptly and include staff necessary to
25 address the owner's concerns.

26
27 (2) The County may agree with the owner in writing to extend the time for filing
28 a request for relief to create an opportunity for dispute resolution.

29
30 (3) A Special Magistrate proceeding is intended to be an additional remedy for
31 the owner. It does not supplant other lawfully available methods agreed to by the
32 parties, such as arbitration, mediation or other form of dispute resolution.

33
34 **Section 23-306. Request for Relief**

35
36 (1) Any owner who believes a development order or enforcement action, by itself
37 or in conjunction with the actions of other governmental entities, is unreasonable or
38 unfairly burdens the use of the owner's land may file a request for relief.

39

1 (2) A request for relief must be post-marked or hand-delivered to the County
2 Administrator within 30 days after:

3
4 (a) The owner's receipt of the development order or enforcement action;
5 or,

6
7 (b) If a non-judicial administrative appeal is available, the later of its
8 conclusion or the expiration of four months after its commencement.

9
10 (3) A signed original and one copy of the request for relief must be filed with the
11 County Administrator's Office, 15470 Flight Path Drive, Brooksville, Florida 34604.
12 No fee will be charged for filing a request for relief.

13
14 (4) The request for relief must contain:

15
16 (a) A brief statement of the owner's proposed use of the property.

17
18 (b) A summary of the development order or description of the
19 enforcement action. A copy of the development order or documentation of the
20 enforcement action must be attached.

21
22 (c) A brief statement of the impact of the development order or
23 enforcement action on the ability of the owner to achieve the proposed use of the
24 property, including an explanation why the development order or enforcement action
25 is unreasonable or an unfair burden.

26
27 (d) The signature of the owner or, if the owner is a corporation,
28 partnership or other organization, the signature of a responsible official, and the
29 mailing address and telephone number at which the owner may be reached. An
30 attorney may sign the request for relief on behalf of the owner.

31
32 (e) A statement regarding whether a non-judicial administrative appeal
33 is available and, if so, whether and when it was commenced by the owner and, if
34 completed, the date of completion.

35
36 (f) A certification by the signer of the request identifying the persons who
37 have been furnished with copies of the request for relief.

1 (5) Upon receipt of a request for relief, the County Administrator must forward
2 the copy of the request to the County Attorney, who will:

3
4 (a) Notify appropriate staff that the request was filed and direct
5 preparation of a response; and,

6
7 (b) Forward the request for relief to the assigned Special Magistrate no
8 later than 10 days from the date the request for relief was received.

9
10 (6) Concurrently with the forwarding of the request for relief to the Special
11 Magistrate, the County shall provide all participants with notice of the request for
12 relief pursuant to Fla. Stat. § 70.51(5), as it may be amended. The County, in lieu of
13 servicing each participant with a complete copy of the request for relief, may opt to
14 post a complete copy of the request for relief on the County's website and then
15 provide the participants with the posted copy's web address in the notice. Any failure
16 to notice potential participants shall be cured by posting of notices of the special
17 magistrate proceedings in the Hernando County Courthouse.

18
19 (7) The owner may voluntarily dismiss the proceeding at any time by submitting
20 a written request for dismissal to the Special Magistrate or, if one has not been
21 selected, to the Chairman of the Board of County Commissioners. A voluntary
22 dismissal will be effective upon filing with the Special Magistrate or, if one has not
23 been selected, the Chairman of the Board of County Commissioners.

24
25 **Section 23-307. Selection of Special Magistrate**

26
27 (1) The County shall provide the property owner a list of special magistrates
28 preapproved by the County Attorney and instructions for objecting to any person
29 named on the list. Unless a property owner objects to a special magistrate in the
30 property owner's request for relief, the County will presume that all of the listed
31 special magistrates are mutually acceptable to the property owner, and the County
32 will select one of them as the special magistrate to consider the request for relief.

33
34 (2) If the property owner objects to all of the persons on the pre-approved special
35 magistrate list, the County shall file a request with the Florida Division of
36 Administrative Hearings to appoint an administrative law judge to serve as the
37 special magistrate.

1 **Section 23-308. Special Magistrate Agreement; Fees and Expenses**
2

3 (1) The Special Magistrate and the parties shall enter into an agreement which
4 provides for the compensation of the Special Magistrate and for the payment of all
5 fees and expenses associated with the proceeding. If the owner fails to execute the
6 agreement with the Special Master, the County shall consider the owner's request for
7 relief to have been abandoned.
8

9 (2) Payment of fees and expenses for the Special Magistrate, and costs of
10 providing notice and effecting service, will be borne equally by the parties.
11

12 **Section 23-309. Responses to Request for Relief**
13

14 (1) Within fifteen (15) days following the filing of a request for relief with the
15 County, the County shall file a response to the request for relief with the Special
16 Magistrate in compliance with Fla. Stat. § 70.51(16)(a), as it may be amended.
17

18 (2) Pursuant to Fla. Stat. § 70.51(16)(b), as it may be amended, any other
19 government entity that is added by the Special Magistrate as a party must file a
20 response prior to the hearing, but not later than fifteen (15) days following its
21 admission as a party.
22

23 (3) A party's response to the request for relief may include a request that the
24 Special Magistrate dismiss the owner's request for relief for any failure to observe
25 the requirements of Fla. Stat. § 70.51 or this Article, as they may be amended. If the
26 request is dismissed, the owner will be permitted to file an amended request within
27 ten days of the Special Magistrate's dismissal. Failure to file an adequate amended
28 request within that time period will result in final dismissal of the matter without the
29 right to submit another request. Final dismissal may not be appealed to the Board.
30

31 (4) Any party may request, in its response or otherwise, a request to be dropped
32 from the proceeding. The request must set forth facts and circumstances to aid the
33 Special Magistrate in deciding on the request. All such requests must be disposed of
34 prior to a hearing on the substance of the owner's request for relief. If the Special
35 Magistrate denies a request to be dropped, that party must participate in the
36 proceeding.
37

1 **Section 23-310. Additional Parties to the Proceeding**

2
3 The Special Magistrate may add additional governmental entities as parties to the
4 proceeding when:

5
6 (1) The owner or County asks the Special Magistrate to add that governmental
7 entity to the proceeding as a party; and,

8
9 (2) The development order or enforcement action is the culmination of a process
10 involving a governmental entity in addition to the County; or,

11
12 (3) A complete resolution of all relevant issues would require active participation
13 of that additional governmental entity.

14
15 **Section 23-311. Participants**

16
17 (1) Within 21 days after receiving a copy of the request for relief, a participant
18 must submit a written request to participate in the Special Magistrate Proceedings.
19 The request must state:

20
21 (a) The person has a legal or equitable interest in land contiguous to the
22 owner's property and, if so, identify the land in relation to the owner's property; or

23
24 (b) How the person is substantially affected by the development order or
25 enforcement action at issue.

26
27 (2) The request must be submitted to the Special Magistrate or, if one has not yet
28 been selected, to the County Attorney for forwarding to the Special Magistrate after
29 selection.

30
31 (3) The Special Magistrate may decide any issue necessary to determine whether
32 a person qualifies as a participant. If the Special Magistrate accepts a request to
33 participate, the participant may address only those issues raised regarding
34 alternatives, variances, and other types of adjustment to the development order or
35 enforcement action which may impact the participant's substantial interests. Denial
36 of a request to participate may not be appealed to the Board.

1 **Section 23-312. Consolidation**

2
3 (1) If there are separate matters which involve similar issues or identical parties,
4 they may be consolidated if the parties agree and it appears that consolidation would
5 promote the speedy, efficient, and inexpensive resolution of the matters.

6
7 (2) If the separate matters are pending before different Special Magistrates, the
8 parties may decide which Special Magistrate will conduct the consolidated
9 proceeding. If they cannot agree on one or multiple Special Magistrate to conduct the
10 proceeding, the proceedings will not be consolidated.

11
12 **Section 23-313. Representatives**

13
14 (1) A party may be represented by an attorney at any phase of the proceeding, but
15 such representation is not required.

16
17 (2) At the mediation, each party must be represented by a person with authority
18 to bind that party to a settlement, or to recommend a settlement directly to the
19 persons with authority to bind the party. The Special Magistrate may ask a
20 representative to provide assurances of such authority.

21
22 **Section 23-314. Mediation Conference**

23
24 (1) Since the Special Magistrate's first responsibility is to facilitate a resolution
25 of the dispute and arrive at a settlement acceptable to the parties, the parties shall,
26 and any participants may, participate in mediation at which the Special Magistrate
27 shall serve as the mediator.

28
29 (2) Within five (5) days of receipt of the request for relief, the Special Magistrate
30 will provide written notice of the place, date, and time of the mediation conference
31 to all parties, and to all persons who have requested such notice. The mediation
32 conference must be held no less than seven (7) days prior to the date of the
33 evidentiary hearing. The mediation conference must be held in Hernando County.

34
35 (3) Except as specifically provided for herein, the Mediation Confidentiality and
36 Privilege Act, Fla. Stat. §§ 44.401-44.406, as it may be amended, shall govern the
37 mediation conference.

1 (4) The Special Magistrate will, among other things, suggest alternatives, analyze
2 issues, question perceptions, use logic, stimulate and facilitate negotiations between
3 the parties, and keep order. The Special Magistrate will at all times promote
4 conciliation, cooperation, compromise and settlement of the dispute within the
5 bounds established by law.

6
7 (5) As alternatives, variances, and other types of adjustments to the development
8 order or enforcement action are presented, the Special Magistrate will afford
9 participants an opportunity to address the impacts of such adjustments on their
10 substantial interests.

11
12 (6) At any point in the mediation conference that the Special Magistrate believes
13 it would advance the process, the Special Magistrate may meet separately in a caucus
14 with a party. The Special Magistrate will notify all persons attending the mediation
15 conference that statements made in the caucus are confidential and will not be
16 disclosed, unless given permission to do so by the relevant party during the caucus
17 meeting.

18
19 (7) The parties and the Special Magistrate are encouraged to conclude the
20 mediation conference in one (1) session, but if the Special Magistrate in his or her
21 discretion concludes that an additional session will be helpful to resolution, and the
22 parties agree to attend an additional session, an additional session will be scheduled.

23
24 (8) Mediated settlement agreements shall be subject to the approval processes set
25 forth in Hernando County Code § 23-320.

26
27 **Section 23-315. Evidentiary Hearing**

28
29 (1) Within 5 days of receipt of the request for relief, the Special Magistrate will
30 provide written notice of the place, date, and time of the hearing to all parties, and
31 to all persons who have requested such notice. The hearing must be held within 45
32 days of the Special Magistrate's receipt of the request for relief. The parties may
33 agree to extend the date for the hearing.

34
35 (2) The hearing must be held in Hernando County.

36
37 (3) The proceeding will be open to the public and be held in a location accessible
38 to the public, including the physically handicapped. The proceeding will be recorded
39 by a certified court reporter.

1 (4) The Special Magistrate, if authorized, or the court reporter shall administer
2 oaths to all witnesses.

3
4 (5) Prior to any other portion of the hearing, the Special Magistrate will conduct
5 a hearing on any pending request to dismiss the request for relief.

6
7 (6) At any time after commencement of the information-gathering hearing, the
8 Special Magistrate may recess the hearing to recommence mediation and facilitation.

9
10 (7) The Special Magistrate will hear from anyone with information necessary to
11 understand the matter.

12
13 (8) Each party shall be limited to a total of one hour to present its case, provided
14 that for good cause shown, the special magistrate may grant additional time.

15
16 (9) The order of presentation at the hearing shall be as follows:

17 (a) The Owner and the Owner's witnesses;

18 (b) The County and the County's witnesses;

19 (c) Any other participating government entities and their witnesses;

20 (d) Any qualified participant; provided, that the scope of a participant's
21 testimony is limited by Fla. Stat. § 70.51(12), as it may be amended;

22 (e) The rebuttal and summation of the County, if any; and,

23 (f) The rebuttal and summation of the Owner, if any.

24 (g) Any part of the evidence may be received in written form, and all
25 testimony shall be under oath. Hearsay evidence may be used for the purpose of
26 supplementing or explaining other evidence, but it shall not be sufficient, in itself,
27 to support a finding by the special magistrate unless it would be admissible over
28 objections in a civil action.

29 (h) At the discretion of the Special Magistrate, cross-examination of
30 witnesses by the Parties shall be permitted, but such questioning shall be confined to
31

1 the scope of direct testimony. Participants can neither present witnesses or cross-
2 examine the witnesses called by a Party.

3
4 (10) The Special Magistrate will weigh all information offered at the hearing.
5 Information will not be subject to the rules of evidence, but the criteria for
6 determining and the determination of verification and authentication are within the
7 Special Magistrate's discretion.

8
9 (11) At any time, the Special Magistrate may require any party to provide
10 additional information in the interest of gaining a complete understanding of the
11 request for relief.

12
13 (12) Any documents or tangible materials presented to the Special Magistrate at
14 hearing will be submitted to the Chairman of the Board with the Special Magistrate's
15 recommendation. Any notes or drafts produced by the Special Magistrate and not
16 intended to record information in a permanent form will remain the property of the
17 Special Magistrate.

18
19 (13) If a party fails to appear at the hearing after notice, the Special Magistrate
20 shall proceed without that party.

21
22 (14) After the hearing, the Special Magistrate may reconvene the parties to present
23 a written recommendation, in draft or final form, and seek to re-commence
24 negotiations.

25
26 **Section 23-316. Witnesses and Materials**

27
28 (1) Each party must assure attendance at the hearing by those persons qualified
29 by training or experience to address issues raised by the request for relief, the
30 response, or by the Special Magistrate, or to address alternatives, variances, and other
31 types of modifications to the development order or enforcement action.

32
33 (2) The Special Magistrate may issue a subpoena for any nonparty witness in the
34 state who will aid in the disposition of the matter. A subpoena issued by a Special
35 Magistrate may require the witness to bring a specified document or thing.

36
37 (3) The Special Magistrate may require and receive documents and other tangible
38 materials from any party or participant. All parties and participants will have the
39 opportunity to examine and respond to such submissions.

1 (4) The Special Magistrate may weigh the credibility of witnesses.

2
3 (5) Although an attorney is not required, any person compelled to appear or
4 furnish documents or tangible materials, or who appears voluntarily, may be
5 represented and advised by legal counsel at his or her own expense.

6
7 **Section 23-317. Access to the Property**

8
9 A request for relief constitutes a consent by the owner for the Special Magistrate and
10 parties or representatives to have reasonable access to the owner's land.

11
12 **Section 23-318. Offer to Compromise**

13
14 (1) As provided by law:

15
16 (a) All actions or statements of the Special Magistrate, the parties and all
17 participants are evidence of an offer to compromise and are inadmissible in any
18 judicial or administrative proceeding.

19
20 (b) The proceeding may not be made known by a party or participant to
21 any judicial or administrative tribunal, or be construed for any purpose as an
22 admission against interest.

23
24 (2) A party or participant is not bound by anything said or done during the
25 proceeding unless a written settlement is reached, in which case only the terms of the
26 written settlement will be binding.

27
28 (3) The Special Magistrate may not be called to appear before the Board with
29 respect to any aspect of the proceeding, nor may the Special Magistrate be compelled
30 to furnish notes or drafts.

31
32 **Section 23-319. Settlement**

33
34 (1) At any time during the special magistrate proceeding a party may submit an
35 offer to compromise.

36
37 (2) At any time during the special magistrate proceeding, the owner and the
38 County may enter into a settlement agreement or other agreement as to the
39 permissible use of the owner's land; provided, that a settlement shall not be binding

1 on any party until approved by all parties, if the settlement concerns the use of land,
2 approved by the County Commission following a duly advertised public hearing.

3
4 (3) If a proposed settlement agreement provides for relief that, if requested by the
5 owner in the first instance, the Board could only approve after conducting a quasi-
6 judicial hearing (e.g., rezoning, variance, special exception, overlay district, etc.), the
7 Board shall conduct a quasi-judicial hearing to consider the proposed settlement
8 agreement; provided, that an owner will not be required to duplicate processes that
9 the owner previously has participated in order to effectuate the Special Master's
10 recommendation (e.g., submitting a new application, appearing before the Planning
11 and Zoning Commission, conducting public inquiry workshops, providing notice by
12 mail, providing notice by signage, etc.). The planning department shall be responsible
13 for placing the proposed settlement agreement on the Board's agenda and for
14 promulgating due public notice of the public hearing.

15
16 **Section 23-320. Special Magistrate's Recommendation**

17
18 (1) The Special Magistrate must file a recommendation with the Chairman of the
19 Board of County Commissioners within 14 days after the conclusion of the hearing.
20 The Special Magistrate must also furnish a copy to all parties and participants.

21
22 (2) Where such settlement or other agreement has been entered into, the Special
23 Magistrate shall not thereafter render a recommendation on those matters covered by
24 the settlement agreement.

25
26 (3) If a settlement agreement or other agreement as to the permissible use of the
27 owner's land is not executed prior to the filing of the Special Magistrate's
28 recommendation, the Special Magistrate will consider the facts and circumstances
29 set forth in the request for relief, any responses, and any other information produced
30 at the hearing to determine whether the development order or enforcement action, by
31 itself or in conjunction with an action of the county or another governmental entity,
32 is unreasonable or unfairly burdens the owner's land.

33
34 (4) In making a determination, the Special Magistrate shall consider, among other
35 things, the factors set forth in Fla. Stat. § 70.51(18), as it may be amended.

36
37 (5) The Special Magistrate will utilize his or her expertise in formulating a
38 recommendation and, in applying this expertise, must rely upon the sort of

1 information that a reasonable, prudent person would rely upon in the conduct of his
2 or her affairs.

3
4 (6) If the Special Magistrate determines the development order or enforcement
5 action, by itself or in conjunction with another action of the county or another
6 governmental entity, is reasonable and does not unfairly burden the owner's land, the
7 Special Magistrate will recommend that the development order or enforcement action
8 remain undisturbed.

9
10 (7) If the Special Magistrate determines the development order or enforcement
11 action, by itself or in conjunction with another action of the county or another
12 governmental entity, is unreasonable or unfairly burdens the owner's property, and
13 the owner has consented, the Special Magistrate will recommend one or more
14 alternative actions that are set forth in Fla. Stat. § 70.51(19)(b), as it may be
15 amended.

16
17 (8) The Special Magistrate will furnish a copy of the written recommendation to
18 the Florida Department of Legal Affairs.

19
20 (9) The Special Magistrate's recommendation is a public record. A copy will be
21 available for public inspection and copying at the office of the Clerk of the Board of
22 County Commissioners.

23
24 **Section 23-321. Effect of Special Magistrate's Recommendation**

25
26 (1) The Special Magistrate's recommendation is advisory and not binding on the
27 owner or the Board of County Commissioners.

28
29 (2) A Special Magistrate's recommendation constitutes data which will be
30 considered with respect to any pertinent amendment to the comprehensive plan.

31
32 (3) A Special Magistrate's determination that the development order or
33 enforcement action is unreasonable or unfairly burdens the owner's land will
34 constitute a determination of hardship which will support a modification, variance,
35 or special exception as otherwise authorized by applicable rules and regulations.

1 **Section 23-322. Disposition of Special Magistrate’s Recommendation**
2

3 (1) Within 45 days of receipt of the Special Magistrate’s recommendation, the
4 Board must deliberate and determine whether to:

5
6 (a) Accept the recommendation as submitted and implement it in the
7 ordinary course and consistent with all other rules and regulations; or

8
9 (b) Modify the recommendation as submitted and implement it in the
10 ordinary course and consistent with all other rules and regulations; or

11
12 (c) Reject the recommendation as submitted. Failure to act within 45 days
13 of receipt of the recommendation will be deemed a rejection, unless the owner and
14 the county agree to an extension of time.

15
16 (2) The deliberations of the Board regarding whether to accept, reject or modify
17 the Special Magistrate’s recommendation will be made at a public hearing. If the
18 Special Magistrate recommends that the Board grant relief that, if requested by the
19 owner in the first instance, the Board could only grant following a quasi-judicial
20 hearing (e.g., rezoning, variance, special exception, overlay district, etc.), the Board
21 must conduct a quasi-judicial hearing to consider the Special Magistrate’s
22 recommendation; provided, that an owner will not be required to duplicate processes
23 that the owner previously has participated in order to effectuate the Special Master’s
24 recommendation (e.g., submitting a new applications, appearing before the Planning
25 and Zoning Commission, conducting public inquiry workshops, providing notice by
26 mail, providing notice by signage, etc.). The planning department shall be responsible
27 for placing the Special Master’s recommendation on the Board’s agenda and for
28 promulgating due public notice of the public hearing.

29
30 (3) If the Special Magistrate recommends relief or other action in conjunction
31 with another governmental entity, the County Attorney must confer with appropriate
32 staff from the other entities to review the recommendation and determine whether a
33 joint staff recommendation can be made to the heads of the respective governmental
34 entities.

35
36 (4) Within 15 days after final action on the Special Magistrate’s recommendation
37 by the Board, the Clerk will send a copy of the order or other document
38 memorializing final action to the Florida Department of Legal Affairs.
39

1 (5) Within 10 days of final action on the recommendation, the owner must notify
2 the County Attorney in writing whether the owner accepts the decision on the
3 recommendation.

4
5 (6) If the Board and the owner both approve the Special Magistrate's
6 recommendation, the Board shall proceed to implement it by resolution, development
7 agreement, or any other method that is in the ordinary course and consistent with the
8 rules and procedures of the County.

9
10 (7) If the Board accepts the recommendation or modifies it and the owner rejects
11 the acceptance or modification, or if the Board rejects the recommendation, the
12 Board shall memorialize its decision in a resolution. The resolution shall describe,
13 as specifically as possible, the available use or uses that are permissible on the
14 owner's land. The resolution must be enacted within 30 days of the Board's final
15 action on the recommendation.

16
17 (8) After the Board has acted on the Special Magistrate's recommendation and
18 a written decision has been issued describing the use or uses available on the owner's
19 land, or if the Board of County Commissioners has not acted within 45 days, the
20 owner may seek a formal adjudication on the development order or enforcement
21 action as otherwise authorized by law.

22
23 **Section 2. Severability.** It is declared to be the intent of the Board of County
24 Commissioners that if any section, subsection, clause, sentence, phrase, or provision of this
25 ordinance is for any reason held unconstitutional or invalid, the invalidity thereof shall not affect the
26 validity of the remaining portions of this ordinance.

27 **Section 3. Inclusion in the Code.** It is the intention of the Board of County Commissioners
28 of Hernando County, Florida, and it is hereby provided, that the provisions of this Ordinance shall
29 become and be made a part of the Code of Ordinances of Hernando County, Florida. To this end, the
30 sections of this Ordinance may be renumbered or re-lettered to accomplish such intention, and that
31 the word "ordinance" may be changed to "section," "article," or any other appropriate designation.

1 **Section 4. Conflicting Provisions Repealed.** All ordinances or parts of ordinances in
2 conflict with the provisions of this ordinance are hereby repealed.

3 **Section 5. Effective Date.** This ordinance shall take effect immediately upon receipt of
4 official acknowledgment from the office of the Secretary of State of Florida that this ordinance has
5 been filed with said office.

6 **BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF**
7 **HERNANDO COUNTY** in Regular Session this 28th day of November 2023.

8 **BOARD OF COUNTY COMMISSIONERS**
9 **HERNANDO COUNTY, FLORIDA**

10
11 Attest: Heidi Krupke, Deputy Clerk By: Elizabeth Narverud
12 fa DOUGLAS CHORVAT, JR. Elizabeth Narverud
13 Clerk and Comptroller Chair



14
15
16 Approved for Form and Legal Sufficiency

17
18 Jon Jouben
19 County Attorney
20