ORDINANCE NO.: 2008-21

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AN ORDINANCE TO AMEND PROVISIONS OF THE HERNANDO COUNTY CODE OF ORDINANCES RELATING TO ECONOMIC DEVELOPMENT; AMENDING CHAPTER 11.5 OF THE CODE ENTITLED ECONOMIC DEVELOPMENT; AMENDING SEC. 11.5-26 BY RENAMING THE SHORT TITLE TO "HERNANDO COUNTY TARGETED INDUSTRY JOB CREATION AND INCENTIVE PROGRAM"; AMENDING SECTION 11.5-27 REGARDING FINDINGS OF FACT AND PURPOSE; AMENDING SECTION 11.5-28 BY ADDING AND AMENDING DEFINITIONS; AMENDING SECTION 11.5-29 REGARDING THE EXPENDITURE OF PUBLIC FUNDS TO PROMOTE ECONOMIC DEVELOPMENT; AMENDING SECTION 11.5-30 REGARDING INCENTIVES FOR ATTRACTING TARGETED INDUSTRIES TO LOCATE WITHIN THE COUNTY; ADDING **PROVISIONS** RELATING TO APPLICATION ADMINISTRATION; ADDING PROVISIONS REGARDING INCENTIVES RELATING TO CREATION OF NEW JOBS; AMENDING CHAPTER 3 OF THE CODE ENTITLED AIRPORTS AND AVIATION BY AMENDING SECTION 3-33 RELATING TO AIRPORT LEASES; PROVIDING FOR SEVERABILITY AND INCLUSION IN THE CODE; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, it is the intent of the Board of County Commissioners to establish and further a sound economic tax base within the county; and,

WHEREAS, a sound and balanced economic base is dependent on a diversified property tax base where industrial and business uses help to balance residential and agricultural uses; and,

WHEREAS, a sound and balanced economic base is dependent on having a sufficient supply of local jobs which pay equal to or greater than prevailing average annual wage for the county; and,

WHEREAS, certain types of targeted industries (such as aviation and aerospace industry, clean manufacturing, corporate headquarters, emerging technologies, finance and professional services, green technologies and energy, information technologies, life sciences, and logistics and distribution) are highly desirable to local economies because they greatly enhance the property tax base through new or expanded development and because they generally employ persons at or above the average annual wage; and,

WHEREAS, Hernando County is in strong competition with cities, counties and even other states for these types of targeted industries; and,

WHEREAS, it is the intent of the Board of County Commissioners that the county be competitive in its efforts to attract targeted industries to locate, relocate, or expand within Hernando County.

NOW THEREFORE:

BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF HERNANDO COUNTY, FLORIDA:

SECTION 1. Amending Chapter 11.5 (Economic Development), Article II (Industrial and Business Promotion). Chapter 11.5 (Economic Development), Article II (Industrial and Business Promotion) is amended to read as follows, with underlined matter added and struckthrough matter deleted:

ARTICLE II. HOUSTRIAL AND BUSINESS PROMOTION HERNANDO COUNTY TARGETED INDUSTRY JOB CREATION AND INCENTIVE PROGRAM

Sec. 11.5-26. Short title.

This article shall be known as and may be cited as the "Hernando County Industrial and Business Promotion Article Targeted Industry Job Creation and Incentive Program."

Sec. 11.5-27. Finding of facts and purpose.

- (a) It is the intent of the board of county commissioners to establish and further a sound business and industrial tax base in Hernando County and which tax base will benefit all residents in Hernando County by better redistributing the burden of taxes. This is accomplished by attracting targeted industries and businesses to locate within the county and through expansion of existing industries and businesses and through the creation of new jobs. This is further accomplished by attracting those businesses and industries that pay equal to or greater than the annual average annual wage to locate in the county.
- (b) It is the intent and purpose of this article to provide the authority and mechanisms within the parameters of judicial, federal, state and local laws for such promotions and to allow the expenditure of public funds for such purposes.

Sec. 11.5-28. Definitions.

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As used in this section article:

Above annual average annual wage means one hundred fifteen (115) percent or greater of the Annual Average Annual Wage for Hernando County.

Annual average Average annual wage means the annual average annual wage paid to workers in Hernando County as published by the State of Florida, Agency for Workforce Innovation, Labor Market Statistics, for the most current year published.

Applicant means the industrial or business entity seeking to be certified by the county office of business development as a targeted industry pursuant to this article.

Attributable Tax Increment means the increased increment in the county's ad valorem and tangible property tax base attributable or apportionable to new development, redevelopment or expansion of a targeted industry.

Building permit fees are those fees charged by Hernando County the county for construction, erection, modification, repair and demolition activities within the county which are governed under the Florida Building Code and charged pursuant to § 553.80, Florida Statutes, and chapter 8, article II, division 4 of this Code.

Impact fees are those fees charged by Hernando County relating to new development and redevelopment activities within the county and charged pursuant to chapter 23, article III of this Code.

Full-time or full-time job means any job where the individual performing that job is employed a minimum of 40 hours per week.

Industrial development means the development, and redevelopment or expansion of any commercial or industrial facilities.

New job means the addition of a new full-time job which is wholly based in Hernando County and which previously did not exist as part of the county's total job base.

Office of business development (OBD) is a department within Hernando County under the county administrator that is responsible for promoting and furthering business and economic development within the county including, without limitation, engaging in marketing, advertising, promotional and other efforts to attract new businesses and industries to locate within the county, and further engaging in such efforts to encourage existing business and industries located within the county to expand, and further engaging

1 2 in such efforts to improve the county's industrial and business property tax base, and further engaging in such efforts which further the creation of new jobs within the county which pay equal to or greater than the Annual Average Annual Wage for Hernando County.

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Promotion means to encourage the existence or progress of industrial, and business development within Hernando County, Florida.

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Qualified targeted industry (QTI) are those industries and businesses serving multi-state and/or international markets and that are able to create new jobs at greater than the Annual Average Annual Wage for Hernando County (and specifically excluding all retail activities, utilities, mining and other extraction or processing business, and activities regulated by the division of hotels and restaurants of the department of business and professional regulation) and which have been further approved by the state as a QTI pursuant to § 288.106, Florida Statutes. Examples of QTIs include: manufacturing facilities; finance and insurance services; wholesale trade, information industries, professional, scientific and technical services; management services; and administrative and support services.

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Targeted industry (TI) are those industries and businesses primarily serving multistate and/or international markets markets outside of Hernando County and that are able to create new jobs at equal to or greater than Annual Average Annual Wage for Hernando County (and specifically excluding all retail activities, utilities, mining and other extraction or processing business, and activities regulated by the division of hotels and restaurants of the department of business and professional regulation) and which have been certified as a TI by the Hernando County Office of Business Development. Examples of TIs include, but are not limited to: clean manufacturing facilities; finance and insurance services; wholesale trade; information industries, professional, scientific and technical services; management services; and administrative and support services. aviation & aerospace industry (examples include aircraft manufacturing, maintenance, air freight and passenger charter services); • clean manufacturing; • corporate headquarters; ● emerging technologies; ● financial & professional Services (exclusive of retail consumer services); ● green technologies & energy (examples include solar energy, biomass energy and bio-fuels, water energy, fuel cells, hydrogen, energy conservation waste reduction, and conversion technologies); ● information technologies (examples include information technology products/services/training, software development, modeling/simulation, photonics/lasers/optics, microelectronics, and telecommunications); • life sciences (examples include biotechnology, medical device manufacturing, pharmaceuticals, and health care equipment); • logistics & distribution warehousing. In determining whether an industry or business initially qualifies as a TI, the director of the county office of business development shall be guided by may take into consideration whether said industry or business is listed in the list of target industries prepared by

Enterprise Florida, Inc. in connection with the QTI program; however, certification as a 1 2 TI by the county office of business development is not dependent on whether the same industry or business is approved or listed as a QTI by Enterprise Florida, Inc. or the State 3 4 of Florida. 5 6 Sec. 11.5-29. Expenditure of public funds. 7 8 The county administrator or his designee may expend funds, pursuant to 9 chapters 125 and 129, Florida Statutes, which are budgeted for business and industrial 10 promotion purposes pursuant to in furtherance of this article. the provisions of Chapters 11 125 and 129, Florida Statutes, as follows 12 13 In addition, the county office of business development is authorized to (b) 14 expend funds for the following: 15 16 (1) To publicize, advertise and promote Hernando County; 17 18 (2) To make known the advantages, facilities, resources, products, 19 attractions, attributes, employer opportunities, and business and 20 development incentives, of the county; 21 22 To create a favorable climate of opinion concerning industrial and (3) 23 business development in the county; 24 25 To cooperate with other agencies, public and private, including the **(4)** State of Florida Agency for Workforce Innovation and Enterprise 26 27 Florida, Inc., to accomplish these purposes; 28 29 To provide meals, hospitality and entertainment of persons in the **(5)** 30 interest of promoting industrial or business development or 31 engendering goodwill toward new industrial or business 32 development; 33 34 (6) To further the operations and activities of the office of business 35 development; 36 37 **(7)** To encourage and facilitate the creation of new jobs within the 38 county which pay equal to or greater than the annual average annual 39 wage for the county; 40 41 (8) To attract qualified targeted industries and targeted industries to 42 locate to, relocate in, or expand within the county; and for the

1 county, through office of business development, to participate with 2 the State of Florida Office of Tourism, Trade and Economic 3 Development (OTTED) and Enterprise Florida, Inc. in the local 4 match requirements offered to qualified targeted industries regarding 5 the creation of new jobs; 6 7 (9) To further an the "economic element" as part of the county's 8 comprehensive plan pursuant to section 163.3177(7)(j) chapter 163, 9 part II, Florida Statutes; 10 11 (10)To identify and define specific or targeted areas within the county 12 where new industrial and business development should be promoted 13 or where county-based incentives are provided. 14 15 Sec. 11.5-30. Incentives for attracting targeted industries to locate, relocate or 16 expand within the county. 17 18 (a) Application and administration. 19 20 (1)The office of business development shall be responsible for 21 administering all applications and agreements under this article. 22 23 Any industry or business seeking to be certified as a TI under this <u>(2)</u> 24 article shall complete and file an application with the office of business development. The office of business development shall be 25 26 responsible for preparing application forms relative to the incentives 27 in this article. 28 29 <u>(3)</u> Following receipt, the office of business development will review the application for completeness and sufficiency. If the application 30 is incomplete or additional information is required, the office of 31 business development will advise the applicant what is required for 32 33 completeness or sufficiency. It shall be the sole responsibility of the 34 applicant to timely correct all completeness and sufficiency 35 deficiencies. 36 37 Upon the office of business development determining that an <u>(4)</u> 38 application is complete and sufficient, it shall make a determination whether the applicant qualifies as a TI and shall advise the applicant 39 40 in writing of its determination. If the applicant is rejected as a TI, 41 then the applicant may appeal such determination to the board of 42 county commissioners by filing a written request with the county

- At a duly noticed public hearing, the board of county commissioners shall consider the proposed incentive agreement or agreements under this article. Following discussion, the board of county commissioners, in its legislative discretion, may vote to approve, amend or deny any agreement hereunder. The approval of any incentives under this article shall be subject to funding availability as determined by the county administrator in conjunction with the office of management and budget.
- (7) Any TI approved under this article must be in full compliance with this article and all terms and conditions of its agreement or agreements with the county as a pre-condition of receiving any grants, deferrals and/or incentives from the county.
- (8) Twelve months after any agreement under this article is concluded or terminated, the office of business development will prepare a written report for the board of county commissioners which outlines the present and anticipated economic impacts that the approved TI has had on the county.
- (a b) Incentives relating to building permit fees.
 - Targeted industries that have been certified as a TI by the office of (1) business development and which through new development, redevelopment or expansion create at least ten (10) new full-time jobs within the county which pay have an average salary equal to or greater than the annual average annual wage for the county will be eligible to apply to the office of business development to have up to a maximum of 100% all of its building permit fees deferred for seven (7) years, and at the end of the deferral period, the county will forego and forgive have all of the building permit fees which were deferred forgiven by the county providing the TI still meets all of the original eligibility requirements for a TI (at the county's option, the requirements will be specified in a developer's an agreement between the TI and the county in such form and manner acceptable to the county in its sole discretion). The office of business development will be responsible for reviewing each application it receives for building permit fee deferral/forgiveness and shall prepare a recommendation and report to the board of county commissioners as to whether any incentive under this provision should be awarded to the TI applicant and, if so, at what amount or percentage. The office of business development, in making its recommendation to the

- board, may take into account all of the factors listed in subsection (a) above. The board of county commissioners, acting in their sole legislative discretion, shall make the final decision as to whether to award any incentive to the TI under this provision and, if so, the amount of any such award.
- (2) The amount of building permit fees deferred for all eligible targeted industries in any given fiscal year shall be capped as provided herein. The total amount of building permit fees deferred by the county building department shall not exceed one percent of the department's total operating budget for each fiscal year without obtaining the approval of the board of county commissioners.
- (3) Funds necessary to replace the building permit fees deferred in any given fiscal year shall by replaced by the county from any lawful funds other than building permit fees.
- (3 4) In the event the TI closes its business, moves out of the county, or loses its status as a TI at any time during the seven-year deferral period, the TI will be required to pay to the county all building permit fees which have been deferred. As a condition for receiving the deferral of building permit fees, the TI, and the landowner as may be appropriate, will provide the county with a performance bond, letter of credit, or promissory note and mortgage execute the appropriate covenants in favor of the county (in such manner and form acceptable to the county in its sole discretion) to enable the county to enforce the restrictions and conditions in this section article. The covenants described in this section may, at the county's option, be part of the developer's agreement described above, and may be recorded against the subject property in the public records of the county.
- (b c) Incentives relating to impact fees.
 - (1) Targeted industries that have been certified as a TI by the office of business development and which through new development, redevelopment or expansion create at least ten (10) new full-time jobs within the county which pay have an average salary above equal to or greater than the annual average annual wage for the county will be eligible to apply to the office of business development to have up to a maximum of 100% all of its impact fees deferred for seven (7) years, subject to the cap in subsection (2) below, and at the end of

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the deferral period, the county will forego and forgive have all of the deferred impact fees forgiven by the county providing the TI still meets all of the original eligibility requirements for a TI (at the county's option, the requirements will be specified in a developer's an agreement between the TI and the county in such form and manner acceptable to the county in its sole discretion). The office of business development will be responsible for reviewing each application it receives for impact fee deferral/forgiveness and shall prepare a recommendation and report to the board of county commissioners as to whether any incentive under this provision should be awarded to the TI applicant and, if so, at what amount or percentage. The office of business development, in making its recommendation to the board, may take into account all of the factors listed in subsection (a) above. The board of county commissioners, acting in their sole legislative discretion, shall make the final decision as to whether to award any incentive to the TI under this provision and, if so, the amount of such award.

Notwithstanding anything to the contrary, the total amount of impact **(2)** fees deferred under subsection (1) above shall be capped at, and not exceed, fifty thousand dollars (\$50,000.00) for each and every eligible targeted industry. This cap shall apply to each TI and is not intended as a cumulative cap where there are two (2) or more eligible TIs in any given year. In the event that an eligible TI has impact fees in excess of fifty thousand dollars (\$50,000.00), said TI shall be required to pay to the county all impact fees calculated in excess of fifty thousand dollars (\$50,000.00) ("excess fees paid" "non-deferred impact fees") at time of building permitting. ; however, providing said TI remains in full compliance with the terms of this section and with such developer's agreement as required by the county, then beginning in year two (2), and each year thereafter, the county will refund said TI an amount equal to twenty (20) percent of the excess fees paid (refunding being prorated over a five-year period from years two (2) through six (6)). As part of the TI's application, the TI can request to have its non-deferred impact fees (as anticipated) refunded by the county over a five year period (refunding being evenly prorated over years two through six). If the board of county commissioners, in their legislative discretion, approves to refund all or any portion of the non-deferred impact fees, then the amount and terms of such refund shall be part of the approval process and be included in the agreement between the TI and the County. Each year hereunder, the TI shall be responsible for insuring that it is in full

- compliance with this article and its agreement with the county as a precondition of receiving any award or funds from the county.
- (3) Funds necessary to replace the impact fees deferred and/or refunded in any given fiscal year shall be replaced by the county from any lawful funds other than impact fees.
- (3 4) In the event the TI closes its business, moves out of Hernando County, or loses its status as a TI at any time during the seven-year deferral period, the TI will be required to pay to the county all impact fee which have been deferred and/or refunded. As a condition for receiving the deferral and/or refund of impact fees, the TI, and the landowner as may be appropriate, will provide the county with a performance bond, letter of credit, or promissory note and mortgage execute the appropriate covenants in favor of the county (in such manner and form acceptable to the county in its sole discretion) to enable the county to enforce the restrictions and conditions in this section article. The covenants described in this section article may, at the county's option, be part of the developer's agreement described above, and may be recorded in the public records in the county.
- (d) <u>Incentives relating to creation of new jobs</u>
 - (1) Jobs creation grant. Targeted industries that have been certified as a TI by the office of business development and which through new development, redevelopment or expansion create at least five (5) new full-time jobs within the county which pay equal to or greater than the average annual wage for the county will be eligible to apply for a jobs creation grant from the county. The amount of the jobs creation grant shall be based on the number of verifiable new jobs created by the TI taking into account the factors listed in this article. Once the amount of the proposed jobs creation grant is determined, payment of the grant shall be prorated and paid over a five year period. The TI shall be responsible for meeting all of the original eligibility requirements during each of the years (one through five) that the grant is disbursed to the TI.
 - (2) Calculation of jobs creation grant award
 - a. Up to \$2,000.00 per eligible new job created by a TI that pays equal to or greater than the average annual wage for the

- county (i.e. the average of the new jobs created pay at or above 100% of the average annual wage for the county); or,
- b. Up to \$3,000 per eligible new job created by a TI whose business is located in or will be located within the Brooksville/Hernando Enterprise Zone and that pays equal to or greater than the average annual wage for the county (i.e. the average of the new jobs created within the Enterprise Zone pay at or above 100% of the average annual wage for the county); or,
- c. Up to \$3,000.00 per eligible new job created by a TI that pays equal to or greater than the above average annual wage for the county (i.e. the average of the new jobs created pay at or above 115% of the average annual wage for the county),
- d. The maximum grant award shall be calculated by multiplying the number of eligible new jobs created by the TI by the appropriate multiplier above (the average pay of all new jobs created by the TI will determine if the applicant met threshold average annual wage for the county and which multiplier applies).
- (3) Limitations and conditions on jobs creation grant award
 - a. The maximum term of any grant award shall be five (5) years.

 The total grant award shall be evenly prorated over the term of the grant [for example, a 5 year grant shall be paid out in five equal installments of 20%].
 - b. The maximum grant award under subsection (d)(2) above shall not exceed the Attributable Tax Increment directly resulting from the location, relocation or expansion of the TI within the county. The TI applicant shall be responsible for providing all documentation necessary for the office of business development to reasonably estimate the Attributable Tax Increment amount.
 - c. The maximum grant award available to a TI applicant may be subject to reduction or offset based upon:

- c. that it has created the number of eligible new jobs promised within the time frames set forth below:
 - (i) For any new construction or expansion of a building or facility to be used and occupied by the TI, the TI shall demonstrate that it has created the number of eligible new jobs promised no later than twelve months from receiving the certificate of occupancy for its primary building or facility, or from the date of completing its expansion.
 - (ii). For any existing building or facility, the TI shall demonstrate that it has created the number of eligible new jobs promised no later than twelve months from moving into its building or facility and commencing operations.
- (5) Performance review. The office of business development may periodically conduct site visits and audits of the TI to ensure that the TI is satisfactorily performing under the grant agreement and this article.
- (6) Cessation of operations during grant term. In the event the TI ceases its operations, closes its business, moves out of the county, loses its status as a TI at any time during the five-year grant agreement period, or is in breach or default of any incentive agreement with the county under this article, then the TI shall forfeit any and all funding/incentives which may be remaining under its grant agreement and any other incentive agreement(s) pursuant to this article.
- $(e \underline{d})$ Eligibility for expedited plan review and permitting. Targeted industries that qualify under this section article shall also be eligible for expedited plan review and permitting by the applicable county departments.
- (de) Incentives non-exclusive. The incentives in this section article are not exclusive and eligible targeted industries may apply for as many incentives as they qualify for in this section article or other provisions of the Code. Further, the incentives in this section article do not preclude an industry or business from applying or qualifying for or participating in other federal, state or local programs. The board of county commissioners, in its sole discretion, reserves the right to limit or restrict the number of

applicants and the total number and dollar amount of all grants, deferrals and incentives under this article which may be awarded in any given county fiscal year.

SECTION 2. Amending Chapter 3 (Airports and Aviation), Article II (Aviation Authority), Section 3-33 (Airport Leases). Chapter 3 (Airports and Aviation), Article II (Aviation Authority) is amended to read as follows, with underlined matter added and struck-through matter deleted:

Sec. 3-33. Airport leases.

(a) All leases at the airport shall be at fair market value rent (FMVR) in accordance with the regulations, rules and orders of the Federal Aviation Authority (FAA) applicable to surplus military airports. All leases shall include a provision whereby the rent is adjusted at least every five (5) years during the life of the lease, and including any renewals or extensions thereto, to reflect fair market value rent at time of adjustment. Fair market value rent shall be based upon current appraisal methodology performed in accordance with the Uniform Standards of Professional Appraisal Practice (USPAP).

(b) In order to attract encourage new non-aeronautical tenants to locate within the Airport's Corporate AirPark, Industrial Park and RailPark at the Airport, the airport director, in his or her discretion, may offer leasing incentives as provided herein on all ground leases at least thirty (30) years in duration and where the tenant pays for the costs of all improvement (i.e. constructing the building and other improvements). The leasing incentives for all new non-aeronautical tenants shall be limited to the first five (5) years of the lease term and shall be based on a sliding scale in which one hundred (100) percent of fair market value rent is obtained by the fifth year. All leases shall be subject to review and approval by the aviation authority and review and approval by the board of county commissioners. All leases are on non-approved forms may be subject to further review and approval by the FAA.

SECTION 3. Severability.

It is declared to be the intent of the Board of County Commissioners that if any section, subsection, clause, sentence, phrase, or provision of this ordinance is for any reason held unconstitutional or invalid, the invalidity thereof shall not affect the validity of the remaining portions of this ordinance.

SECTION 4. Inclusion in the Code.

It is the intention of the Board of County Commissioners of Hernando County, Florida, and it is hereby provided, that the provisions of this Ordinance shall become and

be made a part of the Code of Ordinances of Hernando County, Florida. To this end, any section or subsection of this Ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section, "article," or other appropriate designation. SECTION 5. Effective date. This ordinance shall take effect immediately upon filing with the office of the Secretary of State of Florida. BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF HERNANDO COUNTY in Regular Session this 21st day of October, 2008. **BOARD OF COUNTY COMMISSIONERS** HERNANDO COUNTY, FLORIDA Clerk Chairman Approved as to Form and Legal Sufficiency By: Assistant County Attorney